

Message Text

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ORIGIN ACDA-19

INFO OCT-01 EUR-25 ISO-00 PM-07 NSC-10 SPC-03 SS-20 RSC-01

DODE-00 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 INR-10

L-03 NEA-10 NSAE-00 PA-04 PRS-01 TRSE-00 SAJ-01 H-03

IO-14 OIC-04 AEC-11 OMB-01 EB-11 /159 R

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S/S - MR. MILLER

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FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY VIENNA IMMEDIATE

AMEMBASSY LONDON PRIORITY

AMEMBASSY BONN PRIORITY

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E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR GUIDANCE ON SPC STABILIZING MEASURES DRAFT

REF: NATO 0028

FOR US MBFR DEL VIENNA

1. FOLLOWING IS GUIDANCE ON CHANGES PROPOSED BY SPC DRAFT-
ING GROUP (REFTEL). GUIDANCE ON PARAS 3, 13, 15(C), AND L6
IS STILL IN PREPARATION. THE FOLLOWING COMMENTS ARE KEYED
TO THE IS TEXT, AS IN REFTEL.

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2. PARA 2. YOU MAY JOIN A CONSENSUS ON EITHER OR BOTH OF THE SUGGESTED FINAL SENTENCES.

3. PARA 4. THE US SUGGESTED LANGUAGE AND FOOTNOTE ON NOTIFICATION SHOULD BE APPLIED TO PARAS 8, 11, 12, AND 14, AS WELL AS TO PARA 4.

4. PARA 6. YOU SHOULD POINT OUT THAT WARNING IS NOT IMPROVED BY REQUIRING A SEPARATE LISTING UNDER PARA 6 OF UNITS OR INDIVIDUALS LEAVING THE AREA. FYI THE US NOT ONLY DOES NOT CONSIDER SUCH A PROVISION AN ESSENTIAL PART OF THE MEASURE, BUT BELIEVES IT COULD RESTRICT US CONTINGENCY DEPLOYMENTS OUT OF THE AREA. END FYI.

WE DO NOT BELIEVE THE WORDS "WITHIN ANY 24 HOUR PERIOD" SHOULD BE CHANGED TO "WITHIN ANY SEVEN DAY PERIOD." TH SHORTER PERIOD WOULD FACILITATE MONITORING MOVEMENTS INTO THE AREA AND WOULD RESTRICT THE SEPARATELY REPORTED PERSONNEL MOVEMENTS (I.E. 5000 OR MORE) TO THOSE OF GREATEST SIGNIFICANCE.

5. PARA 9. LENGTH OF NOTICE PERIOD FOR CHANGES TO EXERCISE PREANNOUNCEMENTS IS UNDER STUDY HERE. YOU SHOULD RESERVE US POSITION. ALLOWING A 10-DAY PERIOD OF DELAY OF A PREVIOUSLY SCHEDULED MOVEMENT IS ACCEPTABLE. THE ALTERNATIVE FORMULATION OF PARA 9 IS NOT ACCEPTABLE SINCE IT WOULD PROHIBIT INCREASES IN THE NUMBER OF TROOPS LEAVING THE AREA WITHOUT 60 DAYS NOTICE. YOU SHOULD NOTE THAT THIS WOULD LIMIT US FLEXIBILITY TO USE FORCES IN THE NGA FOR CONTINGENCIES OUTSIDE THE CENTRAL REGION. YOU MAY ALSO POINT OUT THAT THIS MIGHT SET A PRECEDENT TO WHICH UK WOULD OBJECT.

6. PARA 12. THE CHANGE TO THE FOURTH LINE IS REDUNDANT, SINCE THE TERM "MAJOR EXERCISE" IS DEFINED IN PARA 13. WE CAN ACCEPT THE CSCE REFERENCE IN FOOTNOTE 2 AS A FOOTNOTE ONLY.

7. PARA 13. WE OPPOSE THE ALTERNATIVE VERSION OF THE FIRST TWO LINES. TO EXEMPT ALL SOVIET ACTIVITIES THAT
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THEY DID NOT CARE TO CATEGORIZE AS "FIELD TRAINING" WOULD GREATLY WEAKEN NATO'S CONFIDENCE IN THE BETTER WARNING PROVIDED BY THE STABILIZING MEASURES. BRACKETED LANGUAGE IN FIFTH LINE IS UNDER REVIEW HERE. YOU SHOULD RESERVE US POSITION. WE CAN ACCEPT A 24 HOUR EXEMPTION IN THE LAST LINE. FOR CLARITY, THE EXPRESSION "AND/OR" IN THE SECOND LINE SHOULD BE CHANGED TO READ "OR."

8. PARAS 12 AND 14. WE CAN ACCEPT THE ALTERNATIVE VERSIONS OF PARAS 12 AND 14, ALTHOUGH WE PREFER THE LANGUAGE OF CURRENT SUBPARAS 12A, AND E IN PLACE OF ALTERNATIVE PARA 12B(3) AND (5). (FYI: THE QUESTION OF WHETHER TROOPS IN MAJOR TRAINING AREAS ARE TO BE INCLUDED IN THE DEFINITION OF "MAJOR EXERCISE" IS UNDER CONSIDERATION HERE. IF IT IS DECIDED TO CONTINUE TO INCLUDE SUCH TROOPS IN THE DEFINITION, LAST SENTENCE OF CURRENT 12A MUST BE RETAINED. END FYI) IN ADDITION, THERE IS NO USG DECISION ON THE PERIODS OF ADVANCE NOTICE IN CURRENT PARA 14A, B, C, AND D. MOREOVER, SUBPARA C OF ALTERNATIVE PARA 12 SHOULD BE OMITTED. IT RUNS

COUNTER TO THE INTENT OF PARA 13(3) BY PROHIBITING ALERT AND READINESS EXERCISES IN WHICH MORE THAN 35,000/50,000 TROOPS GO MORE THAN 25KM FROM THEIR HOME KASERNES.

9. PARAS 15 AND 16. THE MAXIMUM SIZE OF EXERCISES SHOULD BE KEPT AS "35,000/50,000," SINCE THE QUESTION IS STILL UNDER STUDY HERE. MORE DETAILED GUIDANCE WITH RESPECT TO THE GERMAN BRACKETS ON REFERENCES TO TRAINING AREAS IS IN PREPARATION.

10. PARAS 17 AND 20. THE CHANGES, INCLUDING THE GERMAN FOOTNOTE, ARE ACCEPTABLE, WITH THE SUBSTITUTION OF "OR" FOR "AND/OR" IN PARA 17. KISSINGER

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